

Message Text

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INFO OCT-01 ARA-10 ISO-00 SS-14 NSC-07 L-02 SSO-00 NSCE-00

RSC-01 /037 R

DRAFTED BY S/P:LEINAUDI:BDT

APPROVED BY THE SECRETARY

ARA:WROGERS

S/P:WLORD

S/P:SLEWIS

ARA:WGBOWDLER

ARA/PLC:RJ LOOMFIELD

ARA/APU:FORTIZ

S/S - MR. GAMMON

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O 101421Z OCT 74

FM SECSTATE WASHDC

TO AMEMBASSY BUENOS AIRES IMMEDIATE

C O N F I D E N T I A L STATE 223428

E.O. 11652:GDS

TAGS: PFOR, XM, US, AR

SUBJECT: CONSULTATIONS AMONG POLICY PLANNING STAFFS

REF: A. STATE 192211, B. BUENOSAIRE 6703

FOR AMBASSADOR

1. PLEASE DELIVER THE FOLLOWING LETTER TO FOREIGN MINISTER VIGNES. BEGIN QUOTE: DEAR MR. MINISTER: YOU AND I HAVE EXCHANGED VIEWS ON A NUMBER OF IMPORTANT ISSUES, AND OUR REPRESENTATIVES HAVE DONE LIKEWISE, BOTH BILATERALLY AND THROUGH THE WORKING GROUPS ESTABLISHED TO ADVANCE THE NEW DIALOGUE. WITH NEXT SPRING'S MEETING OF FOREIGN MINISTERS APPROACHING RAPIDLY, I BELIEVE THAT IT WOULD NOW BE USEFUL TO FOLLOW UP ON A SUGGESTION I MENTIONED IN TLATELOLCO AND SUPPLEMENT THESE CONTACTS WITH MORE BROAD RANGING DISCUSSIONS AMONG A FEW SENIOR PLANNING OFFICIALS CO;DUC;-D ,N THE CONFIDENTIAL

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SA;E SPIRIT OF INFORMALITY AND FRANKNESS THAT HAS CHARACTER-

IZED OUR OWN MEETINGS.

SPECIFICALLY, SHOULD YOU AGREE, I WOULD LIKE TO SEND A SMALL DELEGATION FROM MY POLICY PLANNING STAFF TO REVIEW INFORMALLY WITH THEIR ARGENTINE COUNTERPARTS OUR RESPECTIVE APPROACHES TO POLITICAL, ECONOMIC AND SECURITY ISSUES; AND HOW MY GOVERNMENT'S APPROACH RELATES TO THAT OF THE GOVERNMENT OF ARGENTINA AND ITS GOALS. IN ADDITION TO IMPROVING

US-ARGENTINE CONSULTATIONS ON MATTERS OF COMMON INTEREST, OUR REPRESENTATIVES COULD ALSO EXCHANGE VIEWS ON THE GENERAL COURSE OF THE NEW DIALOGUE, THE ISSUES IT RAISES, AND HOW TO DIRECT IT AND MAINTAIN ITS MOMENTUM.

SUCH EXPLORATORY DISCUSSIONS AMONG SENIOR OFFICIALS, FOCUSED ON MEDIUM AND LONG-TERM ISSUES, AND CONDUCTED WITHOUT THE PRESSURES OF SEEKING SPECIFIC AGREEMENTS OR THE BURDEN OF ATTEMPTING TO DEAL WITH IMMEDIATE OPERATIONAL PROBLEMS, COULD BE AN IMPORTANT PART OF THE LONG-TERM EFFORT WE HAVE UNDERTAKEN IN THE NEW DIALOGUE. ASSISTANT SECRETARY WILLIAM ROGERS AND I FEEL THESE CONSULTATIONS WOULD HELP US TO CLARIFY THE ISSUES WE FACE, IDENTIFY OPPORTUNITIES FOR IMPROVED BILATERAL COOPERATION, AND GENERALLY PAVE THE WAY FOR OUR PERSONAL DELIBERATIONS.

SHOULD YOU FIND THIS PROPOSAL ACCEPTABLE, AMBASSADOR HILL WOULD BE PREPARED TO DISCUSS THE COMPOSITION OF OUR DELEGATION, POSSIBLE TOPICS TO BE CONSIDERED, AND TIMING. OUR GENERAL PREFERENCE WOULD BE FOR TALKS, AFTER THE QUITO MEETING, LASTING TWO OR THREE DAYS, PERHAPS NOVEMBER 20-22.

WITH WARMEST REGARDS AND BEST WISHES,

HENRY A. KISSINGER. END QUOTE.

2. YOU SHOULD SEEK AN APPOINTMENT AT THE EARLIEST CONVENIENT OPPORTUNITY TO DISCUSS DETAILS, DRAWING AS APPROPRIATE ON THE FOLLOWING INFORMATION:

A. TIMING AND CONTEXT. SIMILAR PROPOSALS ARE BEING MADE
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SIMULTANEOUSLY TO VISIT PERU, CHILE, ARGENTINA AND BRAZIL IN THAT ORDER IN THE HOPE THAT A FIRST ROUND OF TALKS CAN BE HELD IN THE INTERVAL BETWEEN THE QUITO OAS MEETING AND THE PRESIDENT'S MEETING COMMEMORATING THE 150TH ANNIVERSARY OF THE BATTLE OF AYACUCHO. A SECOND ROUND OF TALKS WILL BE PROPOSED AT LEAST TO COLOMBIA, VENEZUELA AND MEXICO BEFORE THE SECRETARY'S PROJECTED TRIP TO SOUTH AMERICA.

B. PARTICIPATION IN TALKS. THE U.S. DELEGATION WILL BE LED BY SAMUEL LEWIS, DEPUTY DIRECTOR OF S/P; CHARLES FRANK OF S/P, RECENTLY FROM BROOKINGS AND PRINCETON, AN ECONOMIST SPECIALIZING IN FOOD AND ENERGY MATTERS AS WELL AS GENERAL ISSUES OF TRADE AND AID; THOMAS THORNTON OF S/P, A SPECIALIST IN GLOBAL POLITICS WITH PARTICULAR EMPHASIS ON THE MIDDLE EAST AND ON SOVIET POLICY; AND LUIGI EINAUDI OF S/P AND RICHARD BLOOMFIELD OF ARA/PLC, BOTH OF WHOM HAVE BEEN DEEPLY INVOLVED IN DEVELOPING OUR APPROACH TO THE NEW DIALOGUE. A SENIOR OFFICIAL FROM THE U.S. EMBASSY IS

WELCOME TO JOIN IN THE TALKS AND, TO THE EXTENT POSSIBLE, YOU SHOULD KEEP IN MIND THE CONSIDERATIONS ABOUT HOST COUNTRY PARTICIPATION LISTED IN PARAS. 7 AND 8 REFTEL A.

C. AGENDA. AS INDICATED IN PARA. 4, REFTEL A, WE ENVISION THESE TALKS AS ESSENTIALLY EXPLORATORY, PRIVATE EXCHANGES KEYED TO THE TWO GENERAL THEMES OF OUR RESPECTIVE APPROACHES TO GLOBAL ISSUES AND THE STEPS NECESSARY TO DEVELOP AND MAINTAIN THE MOMENTUM OF THE NEW DIALOGUE. THE U.S. DELEGATION WILL BE PREPARED TO MAKE BRIEF OPENING PRESENTATIONS, AS APPROPRIATE, AND WOULD WELCOME SIMILAR STATEMENTS FROM HOST COUNTRY PLANNERS. THE SPECIFIC TOPICS INCLUDED IN PARA. 6, REFTEL B, ARE THEREFORE ALL APPROPRIATE FOR CONSIDERATION. ONCE WE RECEIVE YOUR FURTHER THOUGHTS AFTER CONSULTATION WITH VIGNES, WE WOULD BE PREPARED TO SUBMIT AN ADVANCE AGENDA TO FACILITATE PLANNING AT YOUR END, SHOULD THAT BE DESIRABLE. AS INDICATED BY THE STRENGTHS OF OUR DELEGATION, WE EXPECT TO FOCUS PRIMARILY ON GLOBAL CONCERNS OF COMMON INTEREST, BUT WOULD ALSO BE INTERESTED IN DISCUSSING SUCH REGIONAL TOPICS AS THE RELATIONSHIP BETWEEN THE NEW DIALOGUE AND THE RESTRUCTURING OF THE OAS. PLEASE ADVISE.

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D. SOCIAL FUNCTIONS. GIVEN THE BREVITY OF THE STAY, ANY SOCIAL FUNCTIONS SHOULD BE TAILORED TO PROVIDE AN OPPORTUNITY FOR FURTHER INFORMAL EXCHANGES OF VIEWS WITH APPROPRIATE OFFICIALS. INGERSOLL

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, DIPLOMATIC DISCUSSIONS, PLANNING MEETINGS, DIPLOMATIC COMMUNICATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: elyme
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE223428
Document Source: CORE
Document Unique ID: 00
Drafter: LEINAUDI:BDT
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740288-0524
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741055/aaaabvid.tel
Line Count: 159
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN SP
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: A. STATE 192211, B. BUENOSAIRES 6703
Review Action: RELEASED, APPROVED
Review Authority: elyme
Review Comment: n/a
Review Content Flags:
Review Date: 05 SEP 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <05 SEP 2002 by boyleja>; APPROVED <05 MAR 2003 by elyme>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULTATIONS AMONG POLICY PLANNING STAFFS
TAGS: PFOR, XM, US, AR, (VIGNES, ALBERTO JUAN VICENTE)
To: BUENOS AIRES
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005